DISTRICT OF COLUMBIA HOUSING AUTHORITY

NOTICE OF EMERGENCY AND PROPOSED RULEMAKING

The Board of Commissioners of District of Columbia Housing Authority ("DCHA") hereby gives notice of the adoption on an emergency basis of amended and restated subsections 8904 and 8905 of Chapter 89, Title 14 DCMR. The emergency adoption of these regulations will allow DCHA to modify certain aspects of the informal hearing procedures which are critically needed to effectively process administrative hearing requests of the low and moderate income participants receiving housing assistance from the Housing Choice Voucher Program. The Board of Commissioners of the DCHA also gives notice of intent to take final rulemaking action to adopt these proposed amendments in not less than one hundred twenty (120) days from the date of publication of this notice in the D.C. Register. The emergency rule took effect on the date of adoption, July 13, 2005 and will expire on November 2, 2005, or upon publication of a Notice of Final Rulemaking in the Register, whichever occurs first.

Amendment: Title 14 of the DCMR, subsections 8904 and 8905 of Chapter 89, Housing Choice Voucher and Moderate Rehabilitation Program.

"8904 INFORMAL HEARING PROCEDURES

- Participant Families or applicants have the right to:
 - (a) Examine any document in the applicant's or participant's file and any other documents that DCHA submits to the Hearing Officer;
 - (b) Present written or oral objections to the DCHA's determination;
 - (c) Present any information or witnesses pertinent to the issue of the informal hearing; and
 - (d) Be represented by legal counsel, advocate or other designated representative at their own expense, provided that if the family has not notified DCHA in writing at least three business days in advance of their intention to be represented, the hearing officer shall grant any request from DCHA for a continuance.
- In addition to other rights contained in this Chapter, DCHA has a right to:
 - (a) Present evidence and any information pertinent to the issue of the informal hearing;

- (b) Have its attorney present; and
- (c) Have staff persons and other witnesses familiar with the case present documents and provide testimony.
- The informal hearing may be conducted by any person designated by the DCHA, other than a person who made or approved the decision under review, a subordinate of that person or a person who is an employee in the Housing Choice Voucher Program. The designated hearing officer shall regulate the conduct of the informal hearing in accordance with these regulations.
- The informal hearing shall be conducted as follows:
 - (a) The informal hearing shall concern only the issues for which the participant or applicant has received a notice in conformance with Subsection 8901.3.
 - (b) DCHA and the participant or applicant shall be given the opportunity to present evidence and question any witnesses;
 - (c) Evidence presented at the informal hearing may be considered without regard to admissibility under the rules of evidence applicable to judicial proceedings;
 - (d) Documents may not be presented or relied upon which have not been provided to the other party timely, except, in the case of an applicant or participant proceeding *pro se* where the hearing officer has determined that admission of such a document will not prejudice DCHA and a continuance is not practical;
 - (e) The hearing officer may request the submission of additional documentation, verification or briefs or letters of explanation from the parties or their representatives, provided such request is responded to within five (5) business days;
 - (f) The hearing officer shall have the power to grant appropriate relief not in conflict with controlling law and regulations, including remanding to a program specialist for further review or recalculation, granting a voucher or voucher extension, participant recertification, adjustment to total tenant payment, reversal of termination, scheduling continuances and rescheduling.

8905 PROPOSED AND FINAL DECISIONS

- The hearing officer shall, within 14 days of the hearing, make a proposed decision as follows:
 - (a) Whether or not the hearing officer has jurisdiction under these regulations to hear the case;

- (b) Factual determinations relating to the individual circumstances of the participant or applicant based on a preponderance of the evidence and testimony presented at the informal hearing; and
- (c) Whether the action, inaction, or determination of DCHA is in accordance with applicable federal and local law, including applicable HUD and DCHA regulations and the HCVP Administrative Plan.
- A notice of the proposed decision shall be provided in writing by the hearing officer to the participant or applicant, and their representative, if any, with a copy to the Director of the Housing Choice Voucher Program and the counsel representing DCHA including:
 - (a) A brief reasoned decision including an assessment of the factual basis and explanation of the legal reasoning in support of the decision;
 - (b) If the decision involves money owed, the amount owed;
 - (c) A review of the calculation of any monies owed;
 - (d) The effective date of the decision;
 - (e) The implementation date for any actions ordered to be taken by either of the parties;
 - (f) The parties' rights to request a final decision from the Executive Director; and
 - (g) The time limit and procedure for filing a request for the Executive Director to make a final decision.
- The proposed decision will become final on the tenth (10th) day following the postmark of the proposed decision unless one of the parties has submitted a written request to the Executive Director requesting the Executive Director to reconsider the proposed decision before issuing a final decision and stating the basis for such review.
- In the event of a request for s final decision by the Executive Director, the Executive Director will render a final written decision within fifteen (15) days of receipt of the request, which shall include DCHA's reasons for the final decision.
 - (a) The final decision shall include notification that final decisions are not precedent setting for DCHA or the courts and cases thereafter taken to Superior Court of the District of Columbia are *de novo*, *are* not an appeal of an administrative decision, and are not based on the record of the informal hearing.

- (b) The Executive Director may modify or set aside, in whole or in part, the decision of the hearing officer which (1) concerns a matter for which DCHA is not required to provide an informal hearing, or that otherwise exceeds the authority of the hearing officer, or (2) is contrary to applicable HUD regulations or requirements, or is otherwise contrary to federal or local law, including the provisions of Title 14 of the DCMR and the HCVP Administrative Plan.
- All requests for an informal hearing, supporting documentation and a copy of the proposed and final decisions shall be retained in the participant's or applicant's file.

All persons desiring to comment on the subject matter of this proposed rulemaking should file comments in writing not later than thirty (30) days after the date of publication of this notice in the D.C. Register. Comments should be filed with the Office of the General Counsel, DCHA, 1133 North Capitol Street, NE, Suite 210, Washington, DC 20002-7599. Copies of these rules may be obtained from DCHA at that same address.